1 Introduction / Background

Following a request from the European Commission, the 20th CHRIS Meeting (November 2008) encouraged the creation of a Correspondence Group (CG) aimed at harmonizing the way Member States define and measure the length of their national coastlines.

France volunteered to coordinate such a CG to study the feasibility of such standardization and members were invited to join the group.

The HSSC at its 2nd meeting in October 2010 invited the CG on the Definition and Length of Coastline to complete its work by HSSC-3.

The CG had a meeting on 30-31 March 2011 in Brest, France, with the participation of Germany, Finland, Spain, Cyprus, USA, Slovenia and France.

2 Main conclusions and proposals

2.1 Users’ need and purposes for length of coastline

The CG found that there are no clear legal or other obligations to define how length of coastline is determined, but identified that obviously it is possible to define the length for various different purposes, such as, for administrative and comparison purposes (allocating fishing quotas, referencing aquaculture production statistics, coastal zone management, defining “hydrographic interest”, etc.), environmental protection (for example, evaluating response capacity requirements) and various scientific purposes.
It was found that there are often several lengths available for the calculated or estimated length of coastlines, but only few metadata is associated with these values. There are many worldwide digital source data sets available. There exist several GIS softwares available to make the calculations.

The CG recognized that the coastline is by nature a fractal object; so it is not possible to provide an unambiguous length. The length may be calculated in as much detail as is desired and the length may therefore grow to infinity. There is never one simple solution (see Annex 3).

However, the CG noted that there are often requirements to be able to compare the length of coastlines between States for certain administrative purposes. Thus a standardised method for calculating these lengths is required.

2.2 General requirements

The CG noted that in order to develop a harmonised approach there are many issues that must be clarified before the length of a coastline can be calculated for a given purpose. Among these are:

- Requirements on the level of detail
- Sources to be used
- Scale of the sources
- Method to be used
- Generalisation
- What to be included (islands, inland waters, artificial structures…)
- How far do we measure river mouths
- Dynamical aspects and evolution of coastline

The CG identified some general requirements, specifications and guidance for those who may need to calculate the length of a coastline:

- Have a common definition of what is used in calculations
- Sufficient metadata should be associated with the calculated length. These include at least information on the methods used, source data, purpose of the calculation, what is included in the calculation, specifications used, expected use of the results
- The calculated results should be repeatable
- The results should be auditable

2.3 Coastline Length calculation for comparison purposes based on ENCs

The requirement to create the CG was as a result of the need to address the European Commission requirements to use the length of Member States’ coastlines for allocating fishing quotas (ref. CHRS 20th Minutes published under IHO CL 90/2008). As a result, the CG has developed a draft specification on a harmonised approach to define the length of a coastline for comparison purposes, based on official, standardised and available data: Electronic Navigational Charts (ENC).
The ENC coverage at Navigation Purpose code 1 (Overview), which is almost complete, is recommended as the basis for the calculation. Where this coverage is not available, Navigation Purpose code 2 (General) should be used.

The proposed specification (see Annex 1) identifies the sources to be used for the calculation, what elements should be included and the metadata to be associated with the results. Annex 2 provides examples of calculated lengths together with relevant metadata.

The CG noted the following benefits of using ENC as the basis for the calculations:

- ENCs are officially produced under the authority of national hydrographic offices (HOs).
- The coverage of small scale ENCs is effectively complete.
- The ENC product specification does not allow overlaps in the same navigation purpose code – hence a single unambiguous source of data should normally be available.
- It is possible to identify the producer State from the ENC data for each coastline segment.
- Data is already in a consistent structure and in a uniform format and associated with a unique geodetic datum.
- There are tools to extract coastlines from unencrypted ENC data sets.
- Calculations based on small scales minimises the “fractal” aspect of the coastline and makes comparison between countries more consistent.

### 2.4 Calculation and publication

The CG proposes that the IHO adopts a Resolution recommending how Member States make the calculation for their countries and provide the result to the IHB for subsequent publication.

The CG proposes that the IHB publish a list of coastline lengths for Member States on the IHO website.

The CG did not find it appropriate to include the lengths of States’ coastlines in the current form of C-55 (as suggested in Annex A to CL 90/2008) as it does not include such theme.

### 3 Proposals to HSSC3

The HSSC-3 is invited to endorse the report and its main findings and conclusions:

- General specifications and guidance
- Specifications and guidance for the selected use case

**Annexes:**
1. Draft IHO Resolution on calculating the length of coastline
2. Example list of lengths of coastlines for comparison purposes
3. Example list of different calculations for the length of coastline based on the recommended method
Annex 1

Draft IHO Resolution on calculating the length of coastline

Recognizing that:

- There are requirements to compare the length of a coastline between States;
- There is a consequent requirement for the harmonization of the calculation of the length of a coastline of a State;
- The length of a coastline is fractal by nature; and
- The determination of the length of a coastline based on published ENC data can provide a more consistent source of fundamental data than hydrographic survey data

The IHO resolves that:
1. The length of a coastline for the purpose of comparison between States should be calculated according to the following guidance and specifications.

2. This specification describes a harmonized approach to determining the length of a coastline for the purpose of comparison between States or making similar comparisons. This calculation method may not be relevant in other contexts such as environmental management or scientific studies. A typical use of this method would be to compare the length of coastlines of States for the purpose of making pro rata allocations, such as for fishing quotas.

3. For the purposes of this method, the coastline is defined as the High Water Line as represented by the Coastline and Shoreline Construction classes of the applicable Electronic Navigation Charts (ENC).

4. The length of the coastline between two points is the sum of the lengths of the two Coastline and Shoreline Construction classes between those points.

5. The relevant lengths obtained from Navigation Purpose code 1 (overview) ENC cells should be used for the calculation.

6. If Navigation Purpose code 1 ENC cells have not been published, data from Navigation Purpose code 2 ENC cells (General) should be used.

7. In cases where data from Navigation Purpose code 1 ENC cells is supplemented by data from Navigation Purpose code 2 ENC cells, the latter is counted from the point where the two curves last intersect, to the next intersection, so as to have a continuous line.

8. Rivers should be included in the calculation to the point where they become a line feature in the ENC band which is used for calculation. Objects which are upstream of a line object should not be included in the calculation of coastline (for example: in the case of inland water linked to the sea by a canal).

9. The end of each State coastline will be at the agreed or declared border line.

10. Refer to the example in Appendix 1 for further clarification.

11. The result of the calculation of the length of coastline should include the following:

   - Country name
   - Two-letter Country code (ISO 3166-1 alpha-2)
   - Length
   - Unit of measure
   - Any comments

12. The following metadata should be included with the result of the calculation.

Note: elements marked * are repeatable.

   - Point of contact of the organisation responsible for the calculation (such as the postal address or web addresses of the HO)
   - Date of calculation (YYYY/mm/dd)
   - Identifier of the ENC cell(s) used for the calculation *
- Edition date of the ENC(s) *
- Producer code of the ENC(s) (ISO 3166-1 alpha-2) *
- Scale of the line segment(s) used *
- Object Classes included in the calculation *
Appendix 1_ An Example of using Navigation Purpose codes 1 and 2 ENC cells

Below is an illustrated example on how Navigation Purpose codes 1 and 2 ENC cells should be handled so that the latter supplement the former.

Fig.1: Navigation Purpose code 1 ENC, classes Coastline (red) and Shoreline construction (green). The coastline presents a discontinuity in the river mouth that can be supplemented by Navigation Purpose code 2 ENC data.

Fig. 2: Navigation Purpose code 1 and 2 (blue line). Fig.3 displays the cropped area (dashed line box).

Fig.3: Crop on the river mouth. Navigation Purpose code 1 data is supplemented by Navigation Purpose code 2 data from the last intersection point (arrow 1), to the next one (arrow 2).

Fig.4. Calculation can now be based on the composite coastline.
Annex 2.

Example of a list of lengths of coastlines for comparison purposes

**General description:** [for the users of the calculation results]

The calculated comparison lengths are based on ENCs published by the National Hydrographic Offices of xxxxx. Navigation Purpose codes 1 (Overview) and 2 (General) within scale ranges 1:XXX – 1:YYY have been used. Coastlines, islands, and artificial shoreline features (list) have not been included. Inland waters have not been included. River mouths up to single line feature objects have been included. The lengths are intended to be used only for comparison purposes. The calculation has been completed by XXX on dd/mmm/yyyy using the published ENC data available on that date.

*See example on the next page*
Example of a list of lengths of coastlines for comparison purposes

**Note:** This example includes only two countries.

<table>
<thead>
<tr>
<th>Country name</th>
<th>Code</th>
<th>Length</th>
<th>UoM</th>
<th>Comments</th>
<th>Point of Contact for calculation</th>
<th>Date of calculation</th>
<th>ENCs Ids</th>
<th>ENCs Edition Date</th>
<th>Producer Code</th>
<th>Scale of line segments</th>
<th>Classes included</th>
</tr>
</thead>
<tbody>
<tr>
<td>France</td>
<td>FR</td>
<td>3427</td>
<td>Km</td>
<td>Mock up figure, only for example purpose</td>
<td><a href="http://www.shom.fr">www.shom.fr</a></td>
<td>2011/11/11</td>
<td>FR166230</td>
<td>2007/11/10</td>
<td>FR</td>
<td>1500000</td>
<td>COALNE; SLCONS</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>IT100340</td>
<td>2004/10/04</td>
<td>IT</td>
<td></td>
<td></td>
<td>1500000</td>
<td>COALNE; SLCONS</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>GB10002F</td>
<td>2000/01/01</td>
<td>GB</td>
<td></td>
<td></td>
<td>1500000</td>
<td>COALNE; SLCONS</td>
</tr>
<tr>
<td>Germany</td>
<td>DE</td>
<td>3199</td>
<td>Km</td>
<td>Mock up figure, only for example purpose</td>
<td><a href="http://www.bsh.de">www.bsh.de</a></td>
<td>2011/11/11</td>
<td>NO1A3000</td>
<td>2010/06/20</td>
<td>NO</td>
<td>1500000</td>
<td>COALNE; RIVERS</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>DE110000</td>
<td>2010/08/14</td>
<td>DE</td>
<td></td>
<td></td>
<td>1500000</td>
<td>COALNE</td>
</tr>
</tbody>
</table>
Annex 3

Examples of different calculations for the length of coastline

This example is based on a quick web search. It illustrates the wide variation in the quoted lengths of the coastline of Finland - from 1,100 km to 314,000 km, thus illustrating the need for a common metric.

<table>
<thead>
<tr>
<th>Length [km]</th>
<th>What is included</th>
<th>Metadata</th>
<th>Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>1100</td>
<td>Only sea border line.</td>
<td>No metadata available</td>
<td>Unspecified document</td>
</tr>
<tr>
<td>1250</td>
<td></td>
<td>No metadata available</td>
<td>CIA World Fact book: Worldwide list of lengths of coastlines</td>
</tr>
<tr>
<td>2774</td>
<td>Shoreline only.</td>
<td>Based on 1:4.5M.</td>
<td>Unspecified document</td>
</tr>
<tr>
<td>4600</td>
<td></td>
<td>No metadata available</td>
<td>Unspecified document</td>
</tr>
<tr>
<td>6299</td>
<td>Coastal shorelines.</td>
<td>No metadata available</td>
<td>Finnish Environmental Centre</td>
</tr>
<tr>
<td>31119</td>
<td>Coastal shorelines.</td>
<td>No metadata available</td>
<td>NGA World Vector Shoreline</td>
</tr>
<tr>
<td>39125</td>
<td>Coastal shorelines including shorelines of islands and of lakes on islands.</td>
<td>Basic topographic map 1:10.000. No other metadata available</td>
<td>Unspecified document</td>
</tr>
<tr>
<td>46198</td>
<td>Coastal shorelines including shorelines of islands and of lakes on islands.</td>
<td>No metadata available</td>
<td>Finnish Environmental Centre</td>
</tr>
<tr>
<td>314604</td>
<td>Coastal shorelines and shorelines of lakes including shorelines of islands and of lakes on islands.</td>
<td>No metadata available</td>
<td>Finnish Environmental Centre</td>
</tr>
</tbody>
</table>